



Regional Municipality of Waterloo

Budget Committee

Minutes

Wednesday, January 20, 2021

4:00 p.m.

This meeting was held electronically.

Present were: Chair S. Strickland, L. Armstrong, E. Clarke, J. Erb, S. Foxtton, T. Galloway, M. Harris, D. Jaworsky, H. Jowett, K. Kiefer, G. Lorentz, K. McGarry, J. Nowak, K. Redman, S. Shantz and B. Vrbanovic

Motion to go into Closed Session

Moved by E. Clarke

Seconded by D. Jaworsky

That a closed meeting of Budget Committee be held on Wednesday, January 20, 2021 at 3:30 p.m. in accordance with Section 239 of the "Municipal Act, 2001" for the purposes of considering the following subject matters:

- a) labour relations

Carried

Motion to Reconvene into Open Session

Moved by J. Erb

Seconded by S. Foxtton

That the Budget Committee reconvene into Open Session.

Carried

Declarations of Pecuniary Interest under the "Municipal Conflict of Interest Act"

None declared.

Opening Remarks – Budget Committee Chair

Committee Chair Sean Strickland reflected that the impacts of the COVID-19 pandemic continue to challenge our community, especially those most vulnerable. He thanked senior levels of government for the financial assistance received to maintain critical services and programs in the Region. He noted that the Waterloo Regional Police Service (WRPS) has received significant scrutiny over the past several months and he acknowledged their commitment to focus on mental health services/responses and to enhance sensitivity training for staff. He stated that the 2021 Regional budget is not a status quo budget; with a goal of a 0% tax increase, this is the lowest tax impact since 1999. He summarized the planned strategic investments for 2021 and beyond, and commended Regional Councillors for their thoughtful additional amendments to the budget to address the current and future needs of Waterloo Region's residents.

Opening Remarks – Regional Chair

Regional Chair Karen Redman stated that Waterloo Region has always been future-focused and a highly regarded innovative region. She acknowledged that the 2021 budget is unlike any other budget in many years. She thanked S. Strickland for his navigation and leadership during the budget review. She stated her confidence in the capacity of Waterloo Region to meet the challenges head-on, despite the admittedly difficult work ahead.

Budget Update Presentation

Craig Dyer, Commissioner, Corporate Services/Chief Financial Officer, began his [presentation](#); a copy is attached to the original minutes. His presentation highlighted the following:

- the unprecedented pressures on the Region due to the COVID-19 pandemic
- the Region's plan for Beyond COVID-19
- staff recommended adjustments with no net impact;
- 2021 Operating Budget position;
- Library Committee recommendations;
- Region of Waterloo (excl. WRPS) 2021 Operating Budget;
- Region of Waterloo (excl. WRPS) 2021-2030 Capital Plan;
- introduction of the main budget motion;
- Waterloo Regional Police Service 2021 Operating Budget; and,
- Waterloo Regional Police Service 2021-2030 Capital Plan.

COR-CFN-21-06, Final 2021 Tax Supported Operating Budget and 2021-2030 Capital Program

Moved by T. Galloway

Seconded by M. Harris

That the Regional Municipality of Waterloo take the following action with respect to the preliminary 2021 Tax Supported Operating Budget as set out in Report COR-CFN-21-06 dated January 20, 2021:

- a) Amend the preliminary 2021 operating budget by \$3,249,085 with \$0 net tax levy impact to reflect costs and funding relating to COVID Isolation Centre operations; and
- b) Amend the preliminary 2021 operating budget by \$1,246,085 with \$0 net tax levy impact to reflect costs and funding relating to shelter-based COVID isolation spaces.

Carried, unanimously

Item Referred from Library Committee

Moved by L. Armstrong

Seconded by J. Nowak

That the Library Committee take the following action with regard to the 2021 Region of Waterloo Library Budget, as described in Report COR-FSD-20-36, dated December 4, 2020:

- a) Approve the 2021 Library Operating Budget with a net property tax levy of \$2,844,642;
- b) Approve the 2021-2030 Library Capital Budget and Forecast;

And that the matter be referred to the Budget Committee for consideration.

Carried

COR-CFN-21-07, 2021 User Fees & Charges and **COR-CFN-21-08**, Municipal Budget Regulation were received for information.

Introduction of the Main Budget Motion

Moved by H. Jowett

Seconded by K. Kiefer

That the Regional Municipality of Waterloo take the following action with respect to the 2021 Tax Supported Operating Budget for regional services:

- a) Approve the 2021 Tax Supported Operating Budget for regional services (excluding Police Services) as summarized in Appendix B of report COR-CFN-21-06 dated January 20, 2021 with a net expenditure of \$842,299,403, a property tax levy of \$395,428,965 and an average change of 0% to property taxes for regional services in 2021;
- b) Approve the 2021 Tax Supported Capital Budget and 2022-2030 Tax Supported Capital Forecast for regional services (excluding Police Services) as summarized in Appendix B of report COR-CFN-21-06 dated January 20, 2021 and subject to final adjustments for 2020 carry-forwards;
- c) Repeal By-law Number 20-001 (as amended), being a By-law to Establish Fees and Charges for the Regional Municipality of Waterloo and that a new Fees and Charges By-law be passed including the new and adjusted fees and charges listed in report COR-CFN-21-07 dated January 20, 2021; and
- d) Adopt report COR-CFN-21-08 dated January 20, 2021 titled "Municipal Budget Regulation" as required by Ontario Regulation 284/09.

The main budget motion was voted upon at the end of the meeting.

Councillor Budget Motions

Motion 1 – Thriving Economy: Supports for Local Business

Motion introduced by H. Jowett and supported by M. Harris

H. Jowett provided the context of the motion presented, reinforcing the Region's commitment to providing support to small businesses in Waterloo Region.

K. Kiefer offered a friendly amendment regarding a request for details in the implementation plan.

Matthew Chandy, Director, Economic Development and Smart Waterloo Region, outlined the certification process, noting that a staff report will be coming back to Council for consideration. He responded to Committee questions regarding management of program duplication, eligibility criteria and benefit taxability.

Moved by H. Jowett

Seconded by M. Harris

3532218

Whereas A Thriving Economy is one of the five focus areas of the Region of Waterloo's Strategic Plan, to create a competitive business-supportive community to help attract, retain and grow employers, talent and investments in Waterloo Region including support for the arts, culture and heritage sectors; and

Whereas Waterloo Region has a diverse economy that supports strong population and steady job growth and our business community contributes greatly to the Region's current and future economic fabric and our sense of identity; and

Whereas the COVID-19 pandemic has had unprecedented impact on our business community.

Therefore be it resolved that the Region of Waterloo support the most vulnerable businesses and our most impacted workforce during these uncertain times as we continue to navigate through the COVID-19 pandemic and economic recovery through a temporary \$3 million "COVID-19 Economic Recovery Reserve Fund" with funding from the Tax Stabilization Reserve over 2021 and 2022.

Furthermore that staff be directed to report back to Council before Q2 on the proposed investments and an implementation plan to support businesses in 2021 and 2022, to quantify who, what and how funds will be appropriated to ensure the most impacted businesses are targeted for the resources they need.

Carried, unanimously

Motion 2 – Affordable Housing

Motion introduced by J. Erb and supported by K. Kiefer

J. Erb highlighted the intent of the motion and outlined the proposed funding sources to support sustainable local affordable housing.

Moved by J. Erb

Seconded by K. Kiefer

Whereas Regional Council has made affordable housing a top priority, and the need is growing at a rate not seen since the 2008 recession. More than 6,000 households are on the Region's wait list and rent is increasingly less affordable for many mid-income earners; and

Whereas the Region of Waterloo is designated by the province as the Municipal Service System Manager, responsible for overseeing affordable housing projects in Waterloo Region and ensuring equitable access to housing for everyone in our community.

Whereas the Region currently relies on the provincial and federal government to fund the majority of new affordable housing development which adds an average of 50 units per year. A strategic, stable and sustainable source of funding from the Region provides opportunity to build at a faster rate, adding hundreds of units per year, and will leverage federal and provincial grant programs to continue to supplement our work and fund ongoing services.

Therefore be it resolved that the Region of Waterloo Council approve the immediate use of \$3 million dollars of the \$10 million dollars currently in the proposed 2021 budget, to support a request for proposals for a strategic investment in affordable housing through the use of these funds as a financial incentive for the accelerated development of affordable housing, and;

That staff be directed to issue the request for proposals as soon as possible following the approval of the budget, and further;

That staff be directed to include a 0.5% tax levy increase for affordable housing in the 2022 preliminary operating budget that would be subject to Council approval at that time.

Carried, unanimously

Motion 3 – Automated Speed Enforcement

Motion introduced by B. Vrbanovic and supported by G. Lorentz

B. Vrbanovic highlighted the intent of the motion and offered an amendment to his original motion to include the costs involved and the funding source.

Kris Fletcher, Regional Clerk/Director, Council and Administrative Services, responded to a Committee question about capacity levels of the justice system and the Provincial Offences Administration (POA).

Moved by B. Vrbanovic

Seconded by G. Lorentz

Whereas ensuring all regional and municipal roadways within Waterloo region are safe for all roadway users including pedestrians, bicyclists, motorcyclists and drivers of vehicles;

And whereas speeding within local municipalities is one of the most often-heard concerns raised by local residents to their local and/or regional councillors,

And whereas the original 32 proposed rotational locations were reduced to 8 due to unknown budget pressures in 2020 due to Covid-19 which were subsequently fully recouped through the Safe Restart funding,

And whereas the current COVID-19 pandemic has seen this become an even bigger issue with an increase in speeding and aggressive driving in general since March 2020,

And whereas there is a desire by regional council to find ways to relieve pressures on policing budgets, and Automated Speed Enforcement is one of those ways where technology can assist with that,

And whereas there have been formal and informal requests from the City of Kitchener and other area municipalities to see additional locations addressed as soon as possible;

Be It Resolved that as part of Phase 1 which is currently being implemented with 8 locations and 1 camera, that we partially return to the original plan agreed to by the region and area municipalities and do the following:

- a) Introduce a Phase 1B which sees 8 of the other originally contemplated additional 24 camera location stations at school sites be installed for September 2021, with \$304,000 in funding from the Transportation Capital Reserve and further
- b) As Part of Phase 1B, request staff report back to Regional Council on the implementation of including POA staffing resources and potential revenues from 1 mobile camera and unit which could then be rotated to other locations, identified by municipalities, and based on empirical data analysis and population to better inform a further Phase 2 expansion.

Carried, unanimously

Motion 4– Provincial Advocacy Re: Police Reform and Arbitration

Motion introduced by E. Clarke and supported by M. Harris

E. Clarke noted that this motion has no Regional budgetary impacts; the purpose is to advocate to the Province of Ontario to examine these entities. She added that Regional Council has heard from hundreds of local residents on this issue and needs to bring this to the forefront of our provincial government.

M. Harris stated that arbitration reform is critical and, as such, there is a compelling need for the message to be taken to the Province. The Association of Municipalities of Ontario (AMO) has long advocated for a review and changes He added that taxpayers have limited capacity to pay.

There was general agreement among the Committee members that the Police Services Act needs to be modernized to recognize communities' capacity to pay and to allow Council more discretion on some elements of the police budget.

Moved by E. Clarke

Seconded by M. Harris

Whereas municipalities in Ontario have mandated responsibility for funding municipal police services; and

Whereas municipal policing costs are currently the largest single cost in many Ontario municipalities' budgets and are increasing faster than in almost any other Canadian province; and

Whereas municipal policing spending in Ontario is growing at a faster rate than other municipal services, including social services and affordable housing, growing by 34 percent between 2009 and 2018, in comparison to a 24 percent increase for social services spending and an eight percent decrease in affordable housing spending;

Whereas as a consequence of inadequate funding of social services and affordable housing, municipal police services are increasingly being called upon to respond to incidents and issues relating to mental health and homelessness; and

Whereas work in municipal police services in Ontario is performed primarily by first class constables and other sworn officers, regardless of duties, skills or training required for that work; and

Whereas municipalities in Ontario are increasingly being called upon by their communities to limit or reduce municipal policing budgets and to ensure that mental health and homelessness supports are provided not by police services but by mental health and social work professionals; and

Whereas under the Police Services Act municipalities in Ontario are severely restricted in their capacity to limit municipal policing budgets, as the Ontario Civilian Police Commission is the final arbiter of budget disputes between the municipalities and municipal police services, and rarely if ever has ruled in favour of a municipality attempting to limit policing budget increases; and

Whereas municipal police services' budget increases in Ontario are driven in large part by uniformed officer's salaries, set not by negotiations with the municipalities that fund them, but by precedent settlements established through interest arbitration by the Ontario Police Arbitration Commission; and

Whereas under the Police Services Act municipalities in Ontario cannot direct or in any way involve themselves in the activities of municipal police services; and

Therefore the Region of Waterloo requests that:

The Province of Ontario increase funding to social services including mental health and homelessness and housing services; and

The Province of Ontario adopt a tiered policing system that allows for more duties to be performed by Special Constables and other new classifications of police personnel; and

The Province of Ontario amend the interest arbitration system to establish ability to pay and equity comparisons to all public sector personnel groups as eligible considerations for arbitrators; and

The Province of Ontario not eliminate but greatly reduce the opportunity for suspension with pay of police personnel whose conduct warrants suspension; and

The Province of Ontario amend the Police Services Act to give municipalities greater control over the budgets and the activities of the police services they are responsible for funding; and further

That this motion be circulated to all local Councils, MPPS, and MPs and the Solicitor General, Minister Sylvia Jones.

Carried, unanimously

Motion 5 – Upstream Initiatives

Motion introduced by T. Galloway and supported by S. Foxton

T. Galloway offered an amendment to this motion to include the involvement of the community-led coalition about a community conversation on an upstream funding approach.

S. Foxton highlighted the value of the empirical evidence about the impact of upstream initiatives on disadvantaged and marginalized community members.

K. Kiefer offered a friendly amendment requesting that copies of the motion also be sent to the Association of Municipalities of Ontario (AMO) and the Federation of Canadian Municipalities (FCM).

Moved by T. Galloway

Seconded by S. Foxton

3532218

Whereas our community has a history of upstream funding initiatives including the Waterloo Region Crime Prevention Council, Wellbeing Waterloo Region, and numerous other community agencies engaged in such activities; and

Whereas our community is also known as a hub for restorative justice practices; and

Whereas there is a significant need and support in our community in establishing more upstream related initiatives to deal with the social determinants of health, equity, housing and racism; and

Whereas these initiatives have the potential of improving the health, education, justice system, and socio-economic outcomes for disadvantaged and marginalized members of our community as well as generally improving quality of life indicators for the entire community; and

Whereas the Region of Waterloo is proposing significant new investments in the 2021 budget in a number of upstream initiatives such as Affordable Housing (\$20 million 2021/2022), services for Indigenous, Black and Racialized Communities (\$15 million 2021/2022), as well as continuing with wrap around health supports for shelters, and a one-time increase in over \$11 million in public health in response of the COVID-19 pandemic including funding for safe voluntary isolation spaces.

Whereas there is a need to re-shape policing expenditures and review the provision of police services as they relate to generally accepted upstream and restorative justice principles.

Therefore Be It Resolved that Council direct staff to prepare a report for Spring 2021 on a way forward for a community conversation on an upstream funding approach; and

That this report consider the involvement of the local Health Care Teams in regards to crisis mental health and addiction services, the Waterloo Region Police Services Board in regards to alternate service models, and provincial and federal governments and area MPs and MPPs in regards to legislative changes and investments, and local municipal councils, as well as the involvement of the community-led coalition; and

That this report give consideration to a pilot program for a citizen led community safety program and outline the necessary funding requirements to facilitate an upstream funding strategy community conversation and include details on a subsequent action plan, for consideration by Regional Council;

And that \$250,000 in one time funding from the Tax Stabilization Reserve be approved in the 2021 operating budget to implement the recommendations in the staff report to facilitate community conversation and subsequent action plan.

Furthermore, that this motion be forwarded to all area Councils, MPPs, the Association of Municipalities of Ontario (AMO), the Federation of Canadian Municipalities (FCM) and MPs.

Carried, unanimously

The Main Budget Motion, as originally tabled, was amended to include the approved Councillor Budget Motions, where there was a Regional budgetary impact, and other approved adjustments.

Moved by H. Jowett

Seconded by K. Kiefer

That the Regional Municipality of Waterloo take the following action with respect to the 2021 Tax Supported Operating Budget for regional services:

- a) Approve the 2021 Tax Supported Operating Budget for regional services (excluding Police Services) as summarized in Appendix B of report COR-CFN-21-06 dated January 20, 2021 and as amended by Budget Committee on January 20, 2021, with a net expenditure of \$842,549,403, a property tax levy of \$395,428,965 and an average change of 0% to property taxes net of assessment growth for regional services in 2021;
- b) Approve the 2021 Tax Supported Capital Budget and 2022-2030 Tax Supported Capital Forecast for regional services (excluding Police Services) as summarized in Appendix B of report COR-CFN-21-06 dated January 20, 2021 and as amended by Budget Committee on January 20, 2021, subject to final adjustments for 2020 carry-forwards;
- c) Repeal By-law Number 20-001 (as amended), being a By-law to Establish Fees and Charges for the Regional Municipality of Waterloo and that a new Fees and Charges By-law be passed including the new and adjusted fees and charges listed in report COR-CFN-21-07 dated January 20, 2021; and
- d) Adopt report COR-CFN-21-08 dated January 20, 2021 titled "Municipal Budget Regulation" as required by Ontario Regulation 284/09.

Carried, unanimously

Resolutions – 2021 Waterloo Regional Police Service Budget

E. Clarke requested that clauses a) and b) be voted on separately.

Moved by G. Lorentz

3532218

Seconded by J. Erb

That the Regional Municipality of Waterloo take the following action with respect to the 2021 Waterloo Regional Police Service Budget:

- a) Approve the Waterloo Regional Police Service 2021 Operating Budget as recommended by the Police Services Board on December 16, 2020 and as summarized in Appendix C of report COR-CFN-21-06 dated January 20, 2021 with a net expenditure of \$205,724,419, a property tax levy of \$185,387,096, and a 1.6% increase to property taxes net of assessment growth for police services in 2021; and

Carried (E. Clarke was opposed.)

Moved by G. Lorentz

Seconded by J. Erb

That the Regional Municipality of Waterloo take the following action with respect to the 2021 Waterloo Regional Police Service Budget:

- b) Approve the Waterloo Regional Police Service 2021 Tax Supported Capital Budget and 2022-2030 Tax Supported Capital Forecast as recommended by the Police Services Board on December 16, 2020 and as summarized in Appendix C of report COR-CFN-21-06 dated January 20, 2021 subject to final adjustments for 2020 carry-forwards.

Carried, unanimously

S. Strickland extended his appreciation to Regional Councillors and staff for their leadership and direction during the budget process, and to the members of the public who provided their input.

Other Business

The following correspondence was received for information:

- a) [Charlotte Prong](#), Re: 2021 Waterloo Regional Police Service Budget
- b) [ReAllocateWR](#), Re: 2021 Waterloo Regional Police Service Budget

Adjourn

Moved by S. Shantz

Seconded by B. Vrbanovic

That the meeting adjourn at 5:25 p.m.

Carried

Committee Chair, S. Strickland

Committee Clerk, S. Natolochny

Leading the region: Beyond COVID-19



Region of Waterloo

Budget 2021



REGION OF WATERLOO

2021 TAX SUPPORTED BUDGET

Budget Committee

January 20, 2021

Budget Context

- COVID-19 Pandemic has led to unprecedented pressure on Region:
 - Transit and other revenues impacted
 - Cost of services continue to rise
 - Need for strong, supportive leadership from Region more important now than ever
- 630,000 people from across our community impacted by COVID-19
- Region has led our community through the pandemic and concurrently working on plan for beyond COVID-19
- We remain committed to the provision of excellent service to our 630,000 residents. We are confident that this commitment will see us emerge from the pandemic as a stronger organization while building a stronger community

Budget Context

- Our plan for Beyond COVID-19 continues with a **deliberate** and **intentional** approach to the 2021 budget.
- This plan invests in the community as a whole.

Our plan for Beyond COVID-19 pays specific attention to:

- Supporting our most vulnerable
- Addressing inequities in our community
- Modernizing and streamlining service provisions
- Ongoing management of the COVID-19 pandemic

A PURPOSE-BUILT BUDGET AROUND OUR FOCUS AREAS



Thriving Economy



Healthy, Safe and Inclusive Communities



Responsive and Engaging Public Service



Sustainable Transportation



Environment and Climate Action



Our People

TODAY'S ORDER OF BUSINESS

Staff recommended budget adjustments (Agenda item #7)

Library budget approval (Agenda item #8)

Introduce main budget motion (Agenda item #11)

Councillor motions: budget adjustments

Approve Regional tax supported operating budget and capital program, user fees and Municipal Budget Regulation (Agenda item #11)

Approve WRPS operating budget and capital program (Agenda item #13)

STAFF RECOMMENDED ADJUSTMENTS WITH NO NET IMPACT - (AGENDA ITEM #7)

That the Regional Municipality of Waterloo take the following action with respect to the preliminary 2021 Tax Supported Operating Budget as set out in Report COR-CFN-21-06 dated January 20, 2021:

- a) Amend the preliminary 2021 operating budget by \$3,249,085 with \$0 net tax levy impact to reflect costs and funding relating to COVID Isolation Centre operations; and
- b) Amend the preliminary 2021 operating budget by \$1,246,085 with \$0 net tax levy impact to reflect costs and funding relating to shelter-based COVID isolation spaces.

2021 OPERATING BUDGET POSITION

	Tax Levy	Avg. change in Property Taxes
Regional tax supported base budget position, December 16, 2020	\$395,428,965	0.00%
Adjustments, January 12, 2021 (COR-CFN-21-04):		
Increase Safe Restart Funding to help offset the impact of COVID-19 in 2021	(5,644,000)	
Reduce the budget for assessment delivery services	(54,177)	
Reduce contribution from Tax Stabilization Reserve	5,698,177	
Community Paramedicine	-	
Subtotal Regional tax supported base budget position, January 12, 2020	\$395,428,965	0.00%
Adjustments, January 20, 2021 (COR-CFN-21-06):		
Isolation centre funding	-	
Safe isolation spaces for emergency shelters	-	
Direct Regional Services current position	\$395,428,965	0.00%
Waterloo Regional Police Service budget	\$185,387,096	1.60%
Total tax supported budget position and tax impact, January 20, 2021	\$580,816,061	0.51%

TODAY'S ORDER OF BUSINESS

Staff recommended budget adjustments (Agenda item #7)

Library budget approval (Agenda item #8)

Main budget motion (Agenda item #11)

Councillor motions: budget adjustments

Approve Regional tax supported operating budget and capital program, user fees and Municipal Budget Regulation (Agenda item #11)

Approve WRPS operating budget and capital program (Agenda item #13)

REFERRAL FROM LIBRARY COMMITTEE

2021 Region of Waterloo Library Budget

	2020 Approved Budget	Recommended 2021 Budget	\$ Change	% Change
Expenditure	\$3,213,926	\$3,098,896	(\$115,030)	(3.6%)
Revenue	\$164,254	\$254,254	\$90,000	54.8%
Property Tax Requirement	\$3,049,672	\$2,844,642	(\$205,030)	(7.2%)

LIBRARY COMMITTEE RECOMMENDATIONS (AGENDA ITEM #8)

That the Library Committee take the following action with regard to the 2021 Region of Waterloo Library Budget, as described in Report COR-FSD-20-36, dated December 4, 2020:

- a. Approve the 2021 Library Operating Budget with a net property tax levy of \$2,844,642;
- b. Approve the 2021-2030 Library Capital Budget and Forecast;

And that the matter be referred to the Budget Committee for consideration.

TODAY'S ORDER OF BUSINESS

Staff recommended budget adjustments (Agenda item #7)

Library budget approval (Agenda item #8)

Main budget motion (Agenda item #11)

Councillor motions: budget adjustments

Approve Regional tax supported operating budget and capital program, user fees and Municipal Budget Regulation (Agenda item #11)

Approve WRPS operating budget and capital program (Agenda item #13)

REGION OF WATERLOO (EXCL. WRPS) 2021 OPERATING BUDGET

Appendix B (COR-CFN-21-06) – Region of Waterloo Tax Supported Operating and Capital Budget Summary Tables (excl. Waterloo Regional Police Service)

	Preliminary Budget (Dec. 16, 2020)	Jan. 12, 2021 Amendments	Jan. 20, 2021 Amendments	Amended Budget
Expenditure:				
Gross Expenditure	943,141,594	1,220,538	4,495,170	948,857,302
Internal Recoveries	(106,557,899)	-	-	(106,557,899)
Net Expenditure	836,583,695	1,220,538	4,495,170	842,299,403
Revenue:				
Provincial & Federal Funding	303,448,364	6,918,715	4,495,170	314,862,249
User Fees and Charges	83,227,608	-	-	83,227,608
Supplementary Taxes	10,000,000	-	-	10,000,000
Payments in Lieu of taxes	7,942,699	-	-	7,942,699
Contribution from Reserves	36,536,059	(5,698,177)	-	30,837,882
Total Revenue	441,154,730	1,220,538	4,495,170	446,870,438
2021 Property Tax Levy	395,428,965	-	-	395,428,965
% Change in Property Taxes (Net of Assessment Growth)				0.0%

REGION OF WATERLOO (EXCL. WRPS) 2021-2030 CAPITAL PLAN

Appendix B (COR-CFN-21-06) – Region of Waterloo Tax Supported Operating and Capital Budget Summary Tables (excl. Waterloo Regional Police Service)

	2021	2022-2030 Forecast	2021-2030 Total
Preliminary Capital Plan (Dec. 16, 2020)	384,729,188	3,496,288,463	3,881,017,651
Amendments (Jan. 12, 2021)	342,500	201,000	543,500
Total Expenditure	385,071,688	3,496,489,463	3,881,561,151
Funding & Financing:			
Grants, Subsidies & Recoveries	156,155,002	1,706,487,240	1,862,642,242
Development Charge Reserve Funds	44,022,761	250,285,721	294,308,482
Development Charge Debentures	28,857,260	245,616,707	274,473,967
Property Tax Reserves & Reserve Funds	110,605,494	680,516,768	791,122,262
Property Tax Debentures	45,431,171	613,583,027	659,014,198
Total Funding & Financing	385,071,688	3,496,489,463	3,881,561,151

CURRENT 2021 OPERATING BUDGET POSITION

Regional Property Tax Levy			
	Region	Police	Total
2020	\$390,348,326	\$180,123,176	\$570,471,502
2021	\$395,428,965	\$185,387,096	\$580,816,061
\$ change	\$5,080,639	\$5,263,920	\$10,344,559
% change	1.30%	2.92%	1.81%

Average Regional taxes per \$100,000 Residential CVA (2016 base year)			
	Region	Police	Total
2020	\$403	\$186	\$588
2021	\$403	\$189	\$591
\$ change	\$0	\$3	\$3
% change in property taxes	0.00%	1.60%	0.51%

INTRODUCE MAIN BUDGET MOTION (AGENDA ITEM #11)

That the Regional Municipality of Waterloo take the following action with respect to the 2021 Tax Supported Operating Budget for regional services:

- a) Approve the 2021 Tax Supported Operating Budget for regional services (excluding Police Services) as summarized in Appendix B of report COR-CFN-21-06 dated January 20, 2021 with a net expenditure of **\$842,299,403**, a property tax levy of **\$395,428,965** and an average change of **0%** to property taxes net of assessment growth for regional services in 2021;
- b) Approve the 2021 Tax Supported Capital Budget and 2022-2030 Tax Supported Capital Forecast for regional services (excluding Police Services) as summarized in Appendix B of report COR-CFN-21-06 dated January 20, 2021 and subject to final adjustments for 2020 carry-forwards;

INTRODUCE MAIN BUDGET MOTION (AGENDA ITEM #11)

- c) Repeal By-law Number 20-001 (as amended), being a By-law to Establish Fees and Charges for the Regional Municipality of Waterloo and that a new Fees and Charges By-law be passed including the new and adjusted fees and charges listed in report COR-CFN-21-07 dated January 20, 2021; and
- d) Adopt report COR-CFN-21-08 dated January 20, 2021 titled “Municipal Budget Regulation” as required by Ontario Regulation 284/09.

TODAY'S ORDER OF BUSINESS

Staff recommended budget adjustments (Agenda item #7)

Library budget approval (Agenda item #8)

Main budget motion (Agenda item #11)

Councillor motions: budget adjustments

Approve Regional tax supported operating budget and capital program, user fees and Municipal Budget Regulation (Agenda item #11)

Approve WRPS operating budget and capital program (Agenda item #13)

TODAY'S ORDER OF BUSINESS

Staff recommended budget adjustments (Agenda item #7)

Library budget approval (Agenda item #8)

Main budget motion (Agenda item #11)

Councillor motions: budget adjustments

Approve Regional tax supported operating budget and capital program, user fees and Municipal Budget Regulation (Agenda item #11)

Approve WRPS operating budget and capital program (Agenda item #13)

AMENDED BUDGET MOTION (AGENDA ITEM #11)

That the Regional Municipality of Waterloo take the following action with respect to the 2021 Tax Supported Operating Budget for regional services:

- a) Approve the 2021 Tax Supported Operating Budget for regional services (excluding Police Services) as summarized in Appendix B of report COR-CFN-21-06 dated January 20, 2021 with a net expenditure of \$_____, a property tax levy of \$_____ and an average change of ___% to property taxes net of assessment growth for regional services in 2021;
- b) Approve the 2021 Tax Supported Capital Budget and 2022-2030 Tax Supported Capital Forecast for regional services (excluding Police Services) as summarized in Appendix B of report COR-CFN-21-06 dated January 20, 2021 and subject to final adjustments for 2020 carry-forwards;

AMENDED BUDGET MOTION (AGENDA ITEM #11)

- c) Repeal By-law Number 20-001 (as amended), being a By-law to Establish Fees and Charges for the Regional Municipality of Waterloo and that a new Fees and Charges By-law be passed including the new and adjusted fees and charges listed in report COR-CFN-21-07 dated January 20, 2021; and
- d) Adopt report COR-CFN-21-08 dated January 20, 2021 titled “Municipal Budget Regulation” as required by Ontario Regulation 284/09.

TODAY'S ORDER OF BUSINESS

Staff recommended budget adjustments (Agenda item #7)

Library budget approval (Agenda item #8)

Main budget motion (Agenda item #11)

Councillor motions: budget adjustments

Approve Regional tax supported operating budget and capital program, user fees and Municipal Budget Regulation (Agenda item #11)

**Approve WRPS operating budget and capital program
(Agenda item #13)**

WATERLOO REGIONAL POLICE SERVICE 2021 OPERATING BUDGET

	Final 2020 WRPS Operating Budget	PSB Approved 2021 WRPS Operating Budget *
Expenditure	\$200,143,238	\$205,724,419
Revenue	\$20,020,062	\$20,337,323
Property Tax Requirement	\$180,123,176	\$185,387,096
Year over year levy increase	\$10,588,770	\$5,263,920
Year over year % levy increase	6.25%	2.92%
Change in property taxes	4.40%	1.60%

* As approved by the Waterloo Regional Police Services Board on December 16, 2020

WATERLOO REGIONAL POLICE SERVICE 2021 OPERATING BUDGET

Appendix C (COR-CFN-21-06) – Waterloo Regional Police Service Operating and Capital Budget Summary Tables

	Approved by Police Services Board (Dec. 16, 2020)
Total Expenditure	205,724,419
Revenue:	
Ministry Grants	8,703,391
Revenues & Recoveries	9,580,572
Contribution from Reserves	2,053,360
Total Revenue	20,337,323
2021 Property Tax Levy	185,387,096
% Change in Property Taxes (Net of Assessment Growth)	1.60%

WATERLOO REGIONAL POLICE SERVICE 2021-2030 CAPITAL PLAN

Appendix C (COR-CFN-21-06) – Waterloo Regional Police Service Operating and Capital Budget Summary Tables

	2021	2022-2030 Forecast	2021-2030 Total
Total Expenditure	40,126,885	166,643,970	206,770,855
Funding & Financing:			
Grants, Subsidies & Recoveries	-	1,793,320	1,793,320
Development Charge Reserve Funds	985,451	5,876,874	6,862,325
Development Charge Debentures	12,568,560	22,348,752	34,917,312
Property Tax Reserves & Reserve Funds	10,265,823	76,512,160	86,777,983
Property Tax Debentures	16,307,051	60,112,864	76,419,915
Total Funding & Financing	40,126,885	166,643,970	206,770,855

RESOLUTIONS – 2021 WATERLOO REGIONAL POLICE SERVICE BUDGET (AGENDA ITEM #13)

That the Regional Municipality of Waterloo take the following action with respect to the 2021 Waterloo Region Police Services Budget:

- a) Approve the Waterloo Region Police Service 2021 Operating Budget as recommended by the Police Services Board on December 16, 2020 and as summarized in Appendix C of report COR-CFN-21-06 dated January 20, 2021 with a net expenditure of \$205,724,419, a property tax levy of \$185,387,096, and a 1.6% increase to property taxes net of assessment growth for police services in 2021; and
- b) Approve the Waterloo Regional Police Service 2021 Tax Supported Capital Budget and 2022-2030 Tax Supported Capital Forecast as recommended by the Police Services Board on December 16, 2020 and as summarized in Appendix C of report COR-CFN-21-06 dated January 20, 2021 subject to final adjustments for 2020 carry-forwards.

From: charlotte prong >

Sent: January 19, 2021 12:57 PM

To: Karen Redman <KRedman@regionofwaterloo.ca>; Les Armstrong <LesArmstrong@regionofwaterloo.ca>; Elizabeth Clarke <ElClarke@regionofwaterloo.ca>; Jim Erb <JErb@regionofwaterloo.ca>; Sue Foxton <SFoxton@regionofwaterloo.ca>; Tom Galloway <TGalloway@regionofwaterloo.ca>; Michael Harris <MHarris@regionofwaterloo.ca>; mayor@waterloo.ca; Helen Jowett <HJowett@regionofwaterloo.ca>; Karl Kiefer <KKiefer@regionofwaterloo.ca>; Geoff Lorentz <GLorentz@regionofwaterloo.ca>; Kathryn McGarry <mcgarryk@cambridge.ca>; Joe Nowak <JoNowak@regionofwaterloo.ca>; Sandy Shantz <SShantz@regionofwaterloo.ca>; Sean Strickland <SStrickland@regionofwaterloo.ca>; Berry Vrbanovic <BVrbanovic@regionofwaterloo.ca>; Regional Clerk <RegionalClerk@regionofwaterloo.ca>

Subject: Police budget, 2021

Re: Waterloo Region police budget, 2021

Please ensure my letter is included in the public record.

To Chair Redman and Regional Councillors:

I am writing today to support ReAllocateWR's three calls to action:

1. send the proposed budget back to the police board with a request for resubmission with a 0% increase
2. a police-free public safety model be piloted for a minimum of six months, and that its development process be led by community organisations serving the populations disproportionately affected by policing (e.g., ACCKWA, Unsheltered Campaign, CTS, and others)
3. the 2.92% proposed budget increase (\$5,263,920) be redirected to the community & invested in Black and Indigenous-led community initiatives that address the root causes of crime.

In Waterloo Region, we pride ourselves on being “barnraisers” – yet when our Black and Indigenous neighbours tell us their barn is burning, through physical violence, harassment, and surveillance, we throw fuel on the fire in the form of an ever-expanding police budget.

We pride ourselves on being seen as an innovative community – yet we have done nothing to innovate alternatives to policing. Constant growth and increasing costs are not innovation. So-called “community policing” is not innovation. Policing is an

expensive, ineffective, and unsafe way to deal with mental health calls, overdoses, issues related to homelessness, and basic traffic enforcement, among other things.

We pride ourselves on being a supportive, just community for all – yet Waterloo Region Police are four times more likely to stop a Black person. We defund supportive services such as childcare, have an abysmal record on affordable housing, and have been ranked at least twice as the worst place in Canada to be a woman.

I won't reiterate the massive amount of statistical data and lived experience that has been presented to you as evidence of the effects of policing on Black, Indigenous and other racialized communities, as well as on LGBTQ2+ people and those living in poverty. I hope that you have been listening with an open mind, and that you have done your own reading and listening, on what is the most important issue you have or will face during your time on council.

I am well aware that you have no control over operations or the line-by-line budget. But you do have control over approving the amount of funding police receive from the citizens of Waterloo Region, and you need to use this power to force a change that will never come otherwise.

Do not presuppose that the Police Services Board will reject your request for a resubmission, or that this will eventually go to arbitration and Waterloo Region will not prevail. You must take the action that you can, in the role that you have.

Since Black Lives Matter marches swept the world last summer – including the largest march that Waterloo Region has seen in modern history - some white people are finally waking up to the realities of deeply embedded, institutional, systemic racism.

But we cannot rest in acknowledging that it exists. **We must take action to dismantle it.** Systemic racism is upheld by the actions of individuals (those like you and I, who benefit from it) large and small, intentional and unintentional, every day.

Act as a true barnraiser should. Please consider your vote to reject the 2021 police budget and request a resubmission with a 0% increase as one intentional action you must take in the pursuit of racial justice.

Sincerely,

Charlotte Prong

January 20, 2021

FOR* IMMEDIATE RELEASE



After reviewing the agenda for today's Regional Council Budget committee and proposed Councillor budget motions, we are deeply disappointed at the Region's reframing of our calls to action once again prioritising the police over the community.

Our Region's leaders have declared a commitment to tackling anti-Black racism, fostering truth and reconciliation with the Indigenous community, and addressing the root causes of crime. Today's actions make those words ring hollow.

Regarding Motion 3, ReAllocateWR is supportive of the introduction of Phase 1B of the Automated Speed Enforcement (ASE) program to help reduce reliance on police involvement in achieving true road safety for all members of our community.

In response to the Main Budget Motion and Councillor Motions 4 and 5, as they relate to the approval of the Waterloo Region Police Services Budget

- Motion 4 - ReAllocateWR and the community is aware of provincial power and regional power; we have called for an act of regional will that welcomes arbitration if that is the direction the WRPS chooses. We demand that the Region of Waterloo send the proposed budget back to the police board with a request for resubmission with a 0% increase, as has been seen in other municipalities;
- Motion 5 - We ask that the \$250,000 one-time funding be invested into a community-led and police-free community coalition to produce the requested report and guideline for implementation. We recommend that the Region's Anti-racism Advisory Group oversee this coalition and evidence-based process. We have included a recommended list of community organisations; and,
- We reject the resolution being presented by the Region of Waterloo council to increase the police budget by \$5.3 million in 2021. BIPOC community leaders, supported by a wide range of allies, have been actively calling for reallocation and reinvestment into community-led initiatives, as demonstrated by the numerous delegations, emails, and media pieces in the lead up to this decision.

Throughout the budget process, the Waterloo Region Police Service has resisted calls for reallocation and sought to increase its own scope of responsibility, while refusing to tap its multi-million dollar reserve funds. We have seen nothing but austerity and cuts for health and

social services over the last two decades, while the police budget has seen steady expansion over that time.

We do not need a police-led “community safety” division. We do not need more advisory committees. We repeat our call for funds to be reallocated from WRPS to allow for reinvestment in defunded and underfunded communities, led by and for Black, Indigenous, and racialized communities.

To the tens of thousands who participated in the KW solidarity march for Black lives, to the residents who signed on in support of ReAllocateWR, to those who wrote letters to their councillors and spoke at council meetings: thank you. Our fight continues.

Love and care always,

ReAllocateWR

A community-led coalition on community safety alternatives to policing should include, but not limited to

Indigenous-led

Healing of the Seven Generations
Indigenous University Campus Services
K-W Native Wigwam Project
White Owl
Ahwenehaode- Indigenous Justice Program

Black-led

AIDS Committee of Cambridge, Kitchener, Waterloo and Area
African Family Revival Organisation
African, Caribbean and Black Network of Waterloo Region
Equity4Who
Kind Minds Wellness
African, Caribbean and Black University Campus Organisations
Project UP

Ally-led

ReallocateWR
A Better Tent City
Sanctuary Health Centre
Community Justice Initiatives
Crime Prevention Council
Gender Variant Working Group
Solidarity Alliance for LGBTQ Newcomers
Waterloo Region YIMBY (Yes in my backyard)
Social Development Centre of Waterloo Region
Students 4 Inclusive Schools

This list is by no means complete. It speaks to the presence of organisations within the community that hold culturally relevant and responsive knowledge. They should be empowered to lead the process to design this model free of police surveillance.